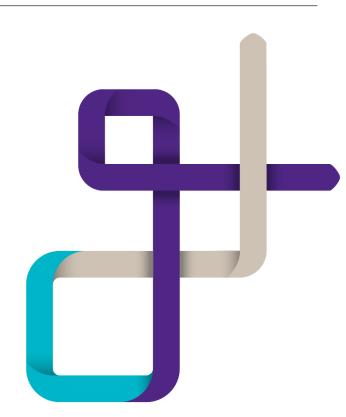


External Audit Plan

Year ending 31 March 2018

Kent County Council April 2018



Contents



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Appendix A: Revised ISAs

The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our audit planning process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and in particular we cannot be held responsible to you for reporting all of the risks which may affect the Council or any weaknesses in your internal controls. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

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Introduction & headlines

Purpose

This document provides an overview of the planned scope and timing of the statutory audit of Kent County Council ('the Council') for those charged with governance.

Respective responsibilities

The National Audit Office ('the NAO') has issued a document entitled Code of Audit Practice ('the Code'). This summarises where the responsibilities of auditors begin and end and what is expected from the audited body. Our respective responsibilities are also set in the Terms of Appointment and Statement of Responsibilities issued by Public Sector Audit Appointments (PSAA), the body responsible for appointing us as auditor of [ANOTHER Council]. We draw your attention to both of these documents on the <u>PSAA website</u>.

Scope of our audit

The scope of our audit is set in accordance with the Code and International Standards on Auditing (ISAs) (UK). We are responsible for forming and expressing an opinion on the:

- financial statements (including the Annual Governance Statement) that have been prepared by management with the oversight of those charged with governance (the Audit and Governance committee); and
- Value for Money arrangements in place at the Council for securing economy, efficiency and effectiveness in your use of resources.

The audit of the financial statements does not relieve management or the Audit and Governance Committee of your responsibilities. It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

Our audit approach is based on a thorough understanding of the Council's business and is risk based.

Those risks requiring specific audit consideration and procedures to address the likelihood of a material financial statement error have been identified as:		
Fraud in revenue recognition (rebuttable)		
Management override of controls		
Valuation of pension fund net liability		
Valuation of property, plant and equipment		
We will communicate significant findings on these areas as well as any other significant matters arising from the audit to you in our Audit Findings (ISA 260) Report.		
We have determined planning materiality to be £44,253k (PY £44,033k), which equates to 2% of your forecast gross expenditure for the year. We are obliged to report uncorrected omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. Clearly trivial has been set at £2,213k (PY £2,201k).		
Our risk assessment regarding your arrangements to secure value for money have identified the following VFM significant risks:		
Medium term financial sustainability		
Ongoing planning and implementation of health and social care integration		
Our interim visit took place in December 2017 through to March 2018 and our final visit will take place in June/July 2018. Our key deliverables are this Audit Plan and our Audit Findings Report.		
Our fee for the audit will be no less than £155,925 (PY: £155,925) for the Council.		
We have complied with the Financial Reporting Council's Ethical Standard and we as a firm, and each covered person, confirm that we are independent and are able to express an objective opinion on the financial statements		

Deep business understanding

Changes to service delivery

Changes to financial reporting requirements

Commercialisation

The scale of investment activity, primarily in commercial property, has increased as local authorities seek to maximise income generation. These investments are often discharged through a company, partnership or other investment vehicle. Local authorities need to ensure that their commercial activities are presented appropriately, in compliance with the CIPFA Code of Practice and statutory framework, such as the Capital Finance Regulations. Where borrowing to finance these activities. local authorities need to comply with CIPFA's Prudential Code. A new version is due to be published in December 2017.

Integration with health sector within local STPs Kent County Council has a major role to play in developing the region wide Kent and Medway Sustainability and Transformation Plan. The STP was published in November 2016 and since then the council has collaborated with all NHS organisations across Kent and Medway and Medway Council to establish the Kent and Medway Sustainability and Transformation Partnership. This will lead to further investment in development of new social care pathways and provide improved and sustainable health and social care services for the population of Kent and Medway in the long-term.

Accounts and Audit Regulations 2015 (the Regulations)

The Department of Communities and Local Government (DCLG) is currently undertaking a review of the Regulations, which may be subject to change. The date for any proposed changes has yet to be confirmed, so it is not yet clear or whether they will apply to the 2017/18 financial statements.

Under the 2015 Regulations local authorities are required to publish their accounts along with the auditors opinion by 31 July 2018.

Changes to the CIPFA 2017/18 Accounting Code

CIPFA have introduced other minor changes to the 2017/18 Code which confirm the going concern basis for local authorities, and updates for Leases, Service Concession arrangements and financial instruments.

Key challenges

Financial pressures

The Council has continued to be in an era of the greatest financial challenge ever faced by local government. In midst of these challenges, the council has made savings of £591m over the last 7 years to offset the pressures and continue to protect and invest in services.

Your medium term financial plans identify budget gaps in future years including a gap of £53.3 from 2017/18 to 2018/19. Your biggest challenge will be to balance your budget in the medium term and continue to seek variety of saving strategies to deal with financial pressures.

You have increased council tax by just under 2% in 2017/18 and 3% in 2018/19, with an additional 2% social care levy in both year to ease the pressure of rising cost of adult social services. proposals to pilot 100% business rates retention in 2018/19. Kent councils worked together to submit a bid proposing 70% of the monies being retained to support financial sustainability of the authorities involved and 30% being used to fund future growth initiatives. it was announced in December 2017 that Kent will be one of the 10 new pilots. The retained monies will be distributed to each authority on the basis of

their population and

growth.

Business rates pilot

In September 2017, the

government launched a

prospectus inviting local

authorities to submit

Our response

- We will consider your arrangements for managing and reporting your financial resources as part of our work in reaching our Value for Money conclusion.
- We will consider whether your financial position leads to uncertainty about the going concern assumption and will review any related disclosures in the financial statements.
- We will keep you informed of changes to the Regulations and any associated changes to financial reporting or public inspection requirements for 2017/18 through on-going
 discussions and invitations to our technical update workshops.
- As part of our opinion on your financial statements, we will consider whether your financial statements reflect the financial reporting changes in the 2017/18 CIPFA Code, and the
 impact of impairment assessments.

Significant risks identified

Significant risks are defined by professional standards as risks that, in the judgement of the auditor, require special audit consideration because they have a higher risk of material misstatement. Such risks often relate to significant non-routine transactions and judgmental matters. In identifying risks, audit teams consider the nature of the risk, the potential magnitude of misstatement, and its likelihood.

Risk	Reason for risk identification	Key aspects of our proposed response to the risk
The revenue cycle includes fraudulent transactions	Under ISA (UK) 240 there is a rebuttable presumed risk that revenue may be misstated due to the improper recognition of revenue.	of the revenue streams at the Council, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:
	This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.	
		 opportunities to manipulate revenue recognition are very limited
		 The culture and ethical frameworks of local authorities, including Kent County Council, mean that all forms of fraud are seen as unacceptable
		Therefore we do not consider this to be a significant risk.
Management over-ride of controls	Under ISA (UK) 240 there is a non-rebuttable presumed risk that the risk of management over-ride of controls is present in all entities Management over-ride of controls is a risk requiring special audit consideration.	We will:
		 gain an understanding of the accounting estimates, judgements applied and decisions made by management and consider their reasonableness
		 obtain a full listing of journal entries, identify and test unusual journal entries for appropriateness
		 evaluate the rationale for any changes in accounting policies or significant unusual transactions
		As part of our interim audit we have already documented and walked through the control environment around manual journal entries and we have carried out substantive testing of months 1-9 journal entries. There are no significant issues to report.

Risk	Reason for risk identification	Key aspects of our proposed response to the risk
Valuation of property, plant and equipment	The Council revalues its land and buildings on an quinquennial basis to	We will:
	ensure that carrying value is not materially different from fair value. This represents a significant estimate by management in the financial statements.	 review of management's processes and assumptions for the calculation of the estimate, the instructions issued to valuation experts and the scope of their work;
	We identified the valuation of land and buildings revaluations and impairments as a risk requiring special audit consideration.	 consider the competence, expertise and objectivity of any management experts used;
		 discuss with the valuer the basis on which the valuation is carried out and challenge the key assumptions;
		 review and challenge the information used by the valuer to ensure it is robust and consistent with our understanding;
		 test revaluations made during the year to ensure they are input correctly into the Council's asset register;
		 evaluate the assumptions made by management for those assets not revalued during the year and how management has satisfied themselves that these are not materially different to current value.
		As part of our interim audit we have already documented and walked through the control environment around your property, plant and equipment revaluations. There are no significant issues to report.
Valuation of pension	The Council's pension fund asset and liability as reflected in its balance	We will:
fund net liability	sheet represent a significant estimate in the financial statements.	 identify the controls put in place by management to ensure that the pensio fund liability is not materially misstated. We will also assess whether these controls were implemented as expected and whether they are sufficient to mitigate the risk of material misstatement;
	We identified the valuation of the pension fund net liability as a risk requiring special audit consideration.	
		 evaluate the competence, expertise and objectivity of the actuary who carried out your pension fund valuation. We will gain an understanding of the basis on which the valuation is carried out;
		 undertake procedures to confirm the reasonableness of the actuarial assumptions made;
		 check the consistency of the pension fund asset and liability and disclosures in notes to the financial statements with the actuarial report from your actuary
		As part of our interim audit we have already documented the controls around bringing the pension fund liability accurately into the accounts. There are no significant issues to report.

Significant risks identified

Reasonably possible risks identified

Reasonably possible risks (RPRs) are, in the auditor's judgment, other risk areas which the auditor has identified as an area where the likelihood of material misstatement cannot be reduced to remote, without the need for gaining an understanding of the associated control environment, along with the performance of an appropriate level of substantive work. The risk of misstatement for an RPR is lower than that for a significant risk, and they are not considered to be areas that are highly judgmental, or unusual in relation to the day to day activities of the business.

Risk	Reason for risk identification	Key aspects of our proposed response to the risk
Employee remuneration	Payroll expenditure represents a significant percentage (34% based on 2016-17 accounts) of the Council's operating expenses.	We will
		• evaluate the Council's accounting policy for recognition of payroll expenditure for appropriateness;
		• gain an understanding of the Council's system for accounting for payroll expenditure and evaluate the design of the associated controls;
	As the payroll expenditure comes from a number of individual transactions and an interface with a number of different sub- systems, there is a risk that payroll expenditure in the accounts could be understated. We therefore identified completeness of payroll expenses as a risk requiring particular audit attention	 perform a substantive analytical review of payroll to analyse movements year on year;
		• re-perform the year end payroll reconciliation and test whether year-end payroll accruals, e.g. tax and pension creditors, unpaid leave accrual) have been recognised and are not understated.
		As part of our interim audit we have already documented and walked through the control environment around payroll expenditure and we started our re-performance of the payroll reconciliation and the substantive analytical review. There are no significant issues to report.
Operating expenses	Non-pay expenses on other goods and services also represents a significant	We will
		• evaluate the Council's accounting policy for recognition of non-pay expenditure for appropriateness;
	percentage (64% based on 2016-17 accounts) of the Council's operating expenses. Management uses judgement to	 gain an understanding of the Council's system for accounting for non-pay expenditure and evaluate the design of the associated controls;
	estimate accruals of un-invoiced costs.	 test whether year end operating expenditure accruals have been recognised and not understated;
	We identified completeness of non- pay expenses as a risk requiring particular audit attention:	 test operating expenses on a sample basis as in prior years;
		 test the year end reconciliation of operating expenditure recorded in the general ledger to the subsidiary system
		As part of our interim audit we have already documented and walked through the control environment around operating expenditure and we have carried out substantive testing of months 1-9 of your operating expenditure recorded in the general ledger. There are no significant issues to report.

Materiality

The concept of materiality

The concept of materiality is fundamental to the preparation of the financial statements and the audit process and applies not only to the monetary misstatements but also to disclosure requirements and adherence to acceptable accounting practice and applicable law. Misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

Materiality for planning purposes

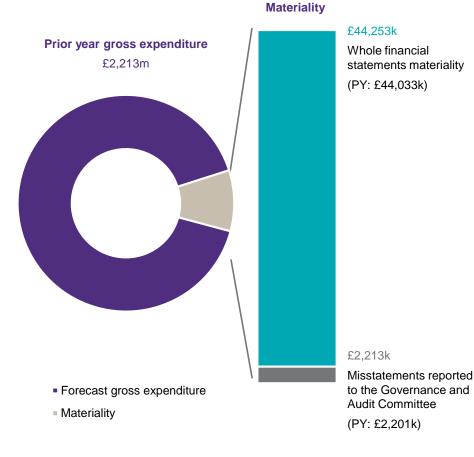
We propose to calculate financial statement materiality based on a proportion of the gross expenditure of the Council for the financial year. In the prior year we used the same benchmark. We have determined planning materiality (the financial statements materiality determined at the planning stage of the audit) to be £44,253k (PY £44,033), which equates to 2% of your forecast gross expenditure for the year. We design our procedures to detect errors in specific accounts at a lower level of precision.

We reconsider planning materiality if, during the course of our audit engagement, we become aware of facts and circumstances that would have caused us to make a different determination of planning materiality

Matters we will report to the Audit Committee

Whilst our audit procedures are designed to identify misstatements which are material to our opinion on the financial statements as a whole, we nevertheless report to the Governance and Audit Committee any unadjusted misstatements of lesser amounts to the extent that these are identified by our audit work. Under ISA 260 (UK) 'Communication with those charged with governance', we are obliged to report uncorrected omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA 260 (UK) defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria. In the context of the Council, we propose that an individual difference could normally be considered to be clearly trivial if it is less than $\pounds 2,213k$ (PY $\pounds 2,201k$).

If management have corrected material misstatements identified during the course of the audit, we will consider whether those corrections should be communicated to the Governance and Audit Committee to assist it in fulfilling its governance responsibilities.



Value for Money arrangements

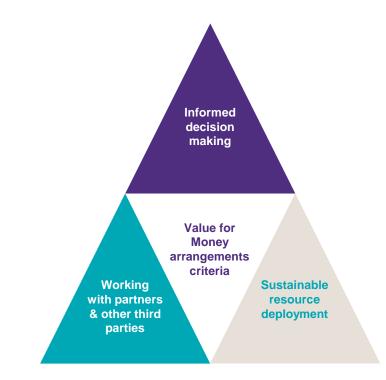
Background to our VFM approach

The NAO issued its guidance for auditors on Value for Money work for 2017/18 in November 2017. The guidance states that for local government bodies, auditors are required to give a conclusion on whether the Council has proper arrangements in place.

The guidance identifies one single criterion for auditors to evaluate:

"In all significant respects, the audited body takes properly informed decisions and deploys resources to achieve planned and sustainable outcomes for taxpayers and local people."

This is supported by three sub-criteria, as set out below:



Significant VFM risks

Those risks requiring specific audit consideration and procedures to address the likelihood that proper arrangements are not in place at the Council to deliver value for money.



Medium Term Financial Sustainability

You have a strong track record of delivering to your budgeted spend at the year end. However as reported at Month 10 you were anticipating a outturn deficit pressure of £5.5m for the year.

You have set a balanced budget for 2018/19 with a net budget requirement of £946m. It should be noted that the budget is balanced by one-off use of underspends and reserves, and within your forward looking Medium Term Financial Plan there are significant challenges particularly in terms of increasing cost pressures and necessary identified savings gaps of £53.3m in 2018/19 and £34.4m in 2019/20.

We will review your Medium Term Financial Plan, including the robustness of assumptions. We will review savings plans and revenue generating schemes. We will discuss your plans and outcomes with management, as well as reviewing how finances are reported to Councillors.

Ongoing planning and implementation of health and social care integration

The Kent and Medway Sustainability and Transformation Plan (STP) was published in November 2016. Kent County Council has a major role in continuing to develop the STP across Kent. Your central role in this transformation project means it continues to present one of the most significant risks for Value for Money.

We will update our understanding of the project management and risk assurance frameworks put in place by the Council to establish how it is identifying, managing and monitoring these risks. We will also review your plans for transformation of social services and integration with other services in the Kent Health Economy, and how you will monitor expenditure and outcomes in the new shared/collaborated services.

Audit logistics, team & audit fees





Paul Dossett, Engagement Lead

Paul is responsible for the overall delivery of the Audit Plan, covering the totality of our work across the opinion and VFM audits. This includes liaison with senior officers and ensuring we meet and exceed your service expectations.

Audit fees

The planned audit fees are no less than £155,925 (PY: £155,925) for the financial statements audit

In setting your fee, we have assumed that the scope of the audit, and the Council and its activities, do not significantly change.

Our requirements

To ensure the audit is delivered on time and to avoid any additional fees, we have detailed our expectations and requirements in the following section 'Early Close'. If the requirements detailed overleaf are not met, we reserve the right to postpone our audit visit and charge fees to reimburse us for any additional costs incurred.



Andy Conlan, Audit Manager

Andy is responsible for planning, managing the audit, and providing feedback to you throughout the audit process. Emily will liaise with your finance team and ensure the Audit Plan is applied throughout the course of audit testing



Yawar Malik, Audit Incharge

Yawar is responsible for the delivery of the audit, acting as first port of call for the finance team in light of any technical financial matters.

Early close

Meeting the early close timeframe

Bringing forward the statutory date for publication of audited local government accounts to 31 July this year, across the whole sector, is a significant challenge for local authorities and auditors alike. For authorities, the time available to prepare the accounts is curtailed, while, as auditors we have a shorter period to complete our work and face an even more significant peak in our workload than previously.

We have carefully planned how we can make the best use of the resources available to us during the final accounts period. As well as increasing the overall level of resources available to deliver audits, we have focused on:

- · bringing forward as much work as possible to interim audits
- starting work on final accounts audits as early as possible, by agreeing which authorities will have accounts prepared significantly before the end of May
- · seeking further efficiencies in the way we carry out our audits
- working with you to agree detailed plans to make the audits run smoothly, including early agreement of audit dates, working paper and data requirements and early discussions on potentially contentious items.

We are satisfied that, if all these plans are implemented, we will be able to complete your audit and those of our other local government clients in sufficient time to meet the earlier deadline.

Client responsibilities

Where individual clients do not deliver to the timetable agreed, we need to ensure that this does not impact on audit quality or absorb a disproportionate amount of time, thereby disadvantaging other clients. We will therefore conduct audits in line with the timetable set out in audit plans (as detailed on page 11). Where the elapsed time to complete an audit exceeds that agreed due to a client not meetings its obligations we will not be able to maintain a team on site. Similarly, where additional resources are needed to complete the audit due to a client not meeting their obligations we are not able to guarantee the delivery of the audit by the statutory deadline. Such audits are unlikely to be re-started until very close to, or after the statutory deadline. In addition, it is highly likely that these audits will incur additional audit fees.

Our requirements

To minimise the risk of a delayed audit or additional audit fees being incurred, you need to ensure that you:

- produce draft financial statements of good quality by the deadline you have agreed with us, including all notes, the narrative report and the Annual Governance Statement
- ensure that good quality working papers are available at the start of the audit, in accordance with the working paper requirements schedule that we have shared with you
- ensure that the agreed data reports are available to us at the start of the audit and are reconciled to the values in the accounts, in order to facilitate our selection of samples
- ensure that all appropriate staff are available on site throughout (or as otherwise agreed) the planned period of the audit
- respond promptly and adequately to audit queries.

In return, we will ensure that:

- · the audit runs smoothly with the minimum disruption to your staff
- you are kept informed of progress through the use of an issues tracker and weekly meetings during the audit
- we are available to discuss issues with you prior to and during your preparation of the financial statements.

Independence & non-audit services

Auditor independence

Ethical Standards and ISA (UK) 260 require us to give you timely disclosure of all significant facts and matters that may bear upon the integrity, objectivity and independence of the firm or covered persons. relating to our independence. We encourage you to contact us to discuss these or any other independence issues with us. We will also discuss with you if we make additional significant judgements surrounding independence matters.

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Financial Reporting Council's Ethical Standard and we as a firm, and each covered person, confirm that we are independent and are able to express an objective opinion on the financial statements. Further, we have complied with the requirements of the National Audit Office's Auditor Guidance Note 01 issued in December 2016 which sets out supplementary guidance on ethical requirements for auditors of local public bodies.

We confirm that we have implemented policies and procedures to meet the requirements of the Ethical Standard. For the purposes of our audit we have made enquiries of all Grant Thornton UK LLP teams providing services to the Council.

Non-audit services

The following non-audit services were identified

Service	Fees £	Threats	Safeguards
Non-audit related			
Teachers Pensions Return certification work	£4,378	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £4,378 in comparison to the total fee for the audit of £155,925 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors mitigate the perceived self-interest threat to an acceptable level.
CFO Insights	£10,000	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £10,000 in comparison to the total fee for the audit of £155,925 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors mitigate the perceived self-interest threat to an acceptable level.
Audit related			
Resolution of objections to the 2015-16 statutory accounts	£29,064	Self-Interest Self-Review	The level of this recurring fee taken on its own is not considered a significant threat to independence as the finance this work is £24,814 (fees relating to 2016-17 objection resolution yet to be confirmed) in comparison to the time fee for the audit of £155,925 and in particular relative to Grant Thornton UK LLP's turnover overall. The work on this and the level of the fee is also closely scrutinised and challenged by Public Sector Audit Appointment
Resolution of objections to the 2016-17 statutory accounts	TBC	Self-Interest Self-Review	ensure that they consider this to be reasonable and consistent at a national level. The work to resolve objections is carried out subsequent to the issuance of our audit opinion and is not considered to have an impact on our opinion for 2017-18 as a separate accounting period.

The amounts detailed are fees agreed to-date for audit related and non-audit services to be undertaken by Grant Thornton UK LLP in the current financial year. These services are consistent with the Council's policy on the allotment of non-audit work to your auditors. Any changes and full details of all fees charged for audit related and non-audit related services by Grant Thornton UK LLP and by Grant Thornton International Limited network member Firms will be included in our Audit Findings report at the conclusion of the audit. None of the services provided are subject to contingent fees.

Appendices

A. Revised ISAs

Appendix A: Revised ISAs

Detailed below is a summary of the key changes impacting the auditor's report for audits of financial statement for periods commencing on or after 17 June 2016.

Section of the auditor's report	on of the auditor's report Description of the requirements		
Conclusions relating to going concern	We will be required to conclude and report whether:		
	The directors use of the going concern basis of accounting is appropriate		
	• The directors have disclosed identified material uncertainties that may cast significant doubt about the Council's ability to continue as a going concern.		
Material uncertainty related to going concern	We will need to include a brief description of the events or conditions identified that may cast significant doubt on the Council's ability to continue as a going concern when a material uncertainty has been identified and adequately disclosed in the financial statements.		
	Going concern material uncertainties are no longer reported in an Emphasis of Matter section in our audit report.		
Other information	We will be required to include a section on other information which includes:		
	Responsibilities of management and auditors regarding other information		
	A statement that the opinion on the financial statements does not cover the other information unless required by law or regulation		
	Reporting inconsistencies or misstatements where identified		
Additional responsibilities for directors and the auditor	We will be required to include the respective responsibilities for directors and us, as auditors, regarding going concern.		
Format of the report	The opinion section appears first followed by the basis of opinion section.		



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