

Housing and Community Support Review of the Positive Behavioural Support Framework

Adult Social Care Cabinet Committee
13 September 2023

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Housing and Community Support is one of the eight workstreams within the Partnership for Neurodiversity.

The Positive Behavioural Support Service (PBS) was commissioned as a closed framework in 2018 to deliver the objective of discharging 94 autistic, learning-disabled, (or both) Kent and Medway residents from hospital.

In May 2022 the Adult Social Care Cabinet Committee endorsed the procurement of a replacement open framework service, recognising the need for more bespoke packages of care and support.

Also, in May 2022 the British Institute of Learning Disabilities (BILD) clarified that the evidence base does not support, and nor is PBS intended to be delivered, to people without a learning disability.

This change prompted a pause to assess the impact on the specification.

In November 2022 the adult social care operational Senior Management Team agreed an extended interim period without a framework to further understand the need in the context of the wider changes.

This pause supported further reflection and understanding about the complexity of the situation including the relationships between the system for housing and system for social care.

The learning suggests that a replacement PBS based, or 'Bespoke' framework will not adequately address complexity at either individual, or organisational levels.

A more blended approach including existing frameworks, services and organisations to address and manage complexity around individuals is indicated.

Procurement regulations and BILD updates, in the context of neurodiversity indicate the need for people in receipt of PBS services to be reviewed.

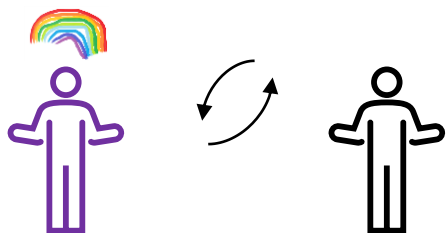
Background (wider context)

Making a difference every day

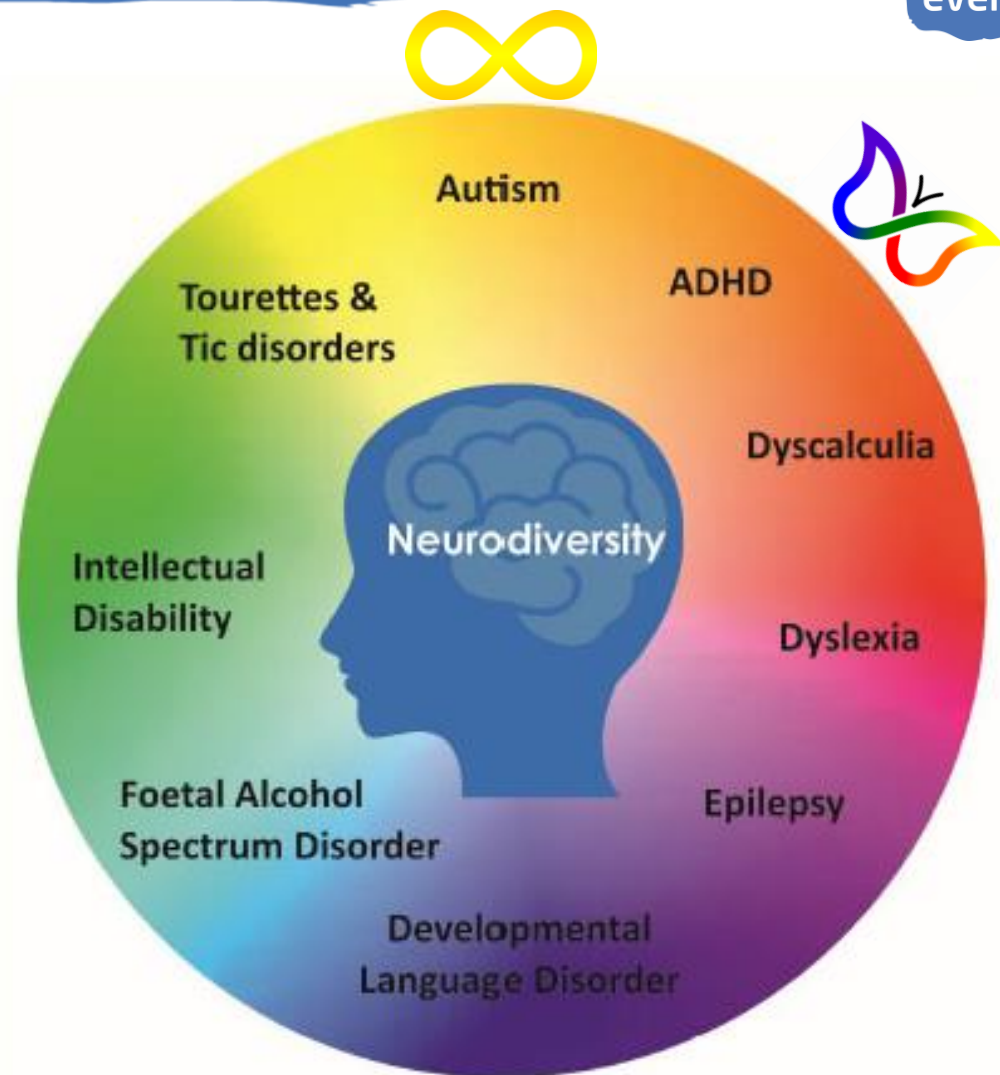


The continuing development of the social movement for **neurodiversity** including language continues with Kent based Autistic academics (Tizard) leading the way in development of theory and approaches

These include; the Double Empathy Problem and Autistic Language Hypothesis which proposes and works on the principle that communication is reciprocal and mutual



These developments create the potential for more meaningful coproduction and an opportunity for Kent and Medway to lead the way in partnership across the NHS and Social Care



[Neurodiversity | Local Government Association](#)

Image shows different types of neurodivergence or neurominorities – Neurodiversity includes people who are not neurodivergent (who are neurotypical)

Background - Activity



There were 14 Providers on the PBS Framework commissioned to deliver services to Kent and Medway residents who are autistic, learning-disabled, or both.

A table outlining the service numbers is here:

Kent Adults (26+)	Kent Young people (<26)	Young people now adults
17 PBS call offs	27 PBS call offs	3 PBS call offs

- 27 people have been discharged from hospital through other commissioned frameworks and 30 young people have had services commissioned through the PBS Framework to avoid admission
- Within the Partnership’s Housing and Community workstream the target number for inpatients across Kent and Medway is 43 by March 2024
 - There are currently 66 residents detained in hospital with the Partnership projected to reach 56 by March 2024
 - There are 51 Kent residents shown in this table:

	Kent Adults (26+)	Kent Young people (<26)
Autistic	13	9
Learning Disabled	12	2
Both	10	5
Total people	35	16

Legal and financial implications

Long call offs require justification under Regulation 33(6) which also states that call-off contracts may not depart from the terms of the framework agreement in any substantial respect.

The BILD clarification presents a significant change and challenge given the number of autistic Kent and Medway residents either in hospital, or in receipt of PBS services through a call off on the framework.

PBS framework rates were set in the tender on a cap and collar of £20.56 and £33.93 compared with that of Supported Living which is dependent on cluster and whether standard or complex at between £18.52 and £22.18. This means that there may be a cost saving of between £2.04 - £11.75 per hour of care.

Property availability: There are opportunities to improve this through better coordination between the system for social care, and the system for housing in partnership with district, borough and city councils.

The process for commissioning Positive Behavioural Support Services supports improved understanding of needs and ability to manage complexity:

- For young people this is particularly evidenced through the admissions avoided
- In adults, improved understanding is delivering reduced costs where blended support is provided between contracted providers, other services, and where needed additional bespoke elements

Prioritise joint health and social care review of the 11 autistic people on PBS Framework Call Offs

Joint review of all other people on the PBS Framework, including a new Camberwell Assessment of Need (CAN) as required, (CAN is the tool used to identify the split in contributions between health and the local authority towards care and support where a person is eligible for their care to be paid for under S117 of the Mental Health Act) to ensure the least restrictive and most appropriate service, including justifying long call offs from the PBS Framework.

Housing and community support workstream to continue developing blended approach through identification of needs, relating this to existing contractual ability, and improve coordination with district, borough and city councils in relation to housing eligibility and priority.

Any Questions?

The Adult Social Care Cabinet Committee is asked to **NOTE** the Housing and Community Support – Review of the Positive Behavioural Support Framework