

From: Sue Chandler, Cabinet Member for Integrated Children's Services
Matt Dunkley, CBE, Corporate Director of Children, Young People and Education

To: Children's, Young People and Education Cabinet Committee – 11 March 2020

Decision No: 20/00016

Subject: Section 106 Funding

Classification: Unrestricted

Past Pathway of Paper: N/A

Future Pathway of Paper: Cabinet Member Decision

Electoral Division: All

Summary:

This paper provides an update on Section 106 (S106) funding available and recommendations on use of funds within Integrated Children's Services, including projected future income. This includes how we allocate current monies already banked in KCC and build future income into our business planning process

Recommendation(s):

The Children's, Young People and Education Cabinet Committee is asked to **CONSIDER** and **ENDORSE** or **MAKE RECOMMENDATIONS** to the Cabinet Member for Integrated Children's Services on the proposal to:

- i. Agree the introduction of four dedicated area based detached youth work teams, using S106 funding to cover staffing and associated equipment costs, as set out in the report;
- ii. Agree the allocation of £2k per district to each Local Children's Partnership Group (LCPG), to be spent over two years, to ensure the inclusion of young people's voice across the district (total cost of £24k). This spend is to be agreed by LCPG and overseen by the Area Partnership Managers;
- iii. Acknowledge that whilst some of the S106 will be spent on youth capital costs, this will not be in replacement of Total Facilities Management/Property and Infrastructure budget and responsibilities; and
- iv. Agree the remainder of the S106 funding to be considered to provide additional capacity in youth teams and any local district projects. This may also include costs associated with a Fleet Review.

1. Introduction

- 1.1. Kent County Council (KCC) currently has £1.3m of Section 106 (S106) funding allocated to be spent on youth provision.
- 1.2. The overarching criteria of the S106 funding received is to support the additional demand on services for young people, created as a result of new housing developments.
- 1.3. In considering our recommendation on how to allocate this funding, Integrated Children's Services (ICS) have considered the current issues facing the young people of Kent and how we work within communities to support this. These considerations have included:
 - Recommendations set out by KCC's Knife Crime Select Committee;
 - Contextual Safeguarding approaches, increasing detached work;
 - The new Adolescent Risk Management models, specifically through the District Contextual Safeguarding Network meetings;
 - Links with the Violence Reduction Unit and shared priorities; and
 - Interface with the Adolescent Service and links with relevant internal teams
- 1.4. There is a projected income stream of £1.5m, allocated to KCC following the approval of housing developments, however, it should be noted that future receipts cannot be guaranteed at this stage, as it relies on development build.
- 1.5. ICS has also secured £50k from the Violence Reduction Unit initiative, led by Kent Police and Crime Commissioner, to support the setting up of detached youth work teams in Kent.

2. Current Status and Opportunities

- 2.1. KCC has secured £1.3m to spend on the additional demand on services for young people created as a result of new housing developments. Within some of the current agreed spend activity, there may be some restrictions regarding districts and in some cases parish/wards where this funding needs to be spent.
- 2.2. Due to the historical nature of some of this money, the main criteria for use of the funding is "to meet needs of young people from the district where the new homes have been built", which provides opportunities to be creative in how we approach this and best utilise the resource. Monies need to be used towards the impacts of new developments and consideration must be given to the specific locations of developments (e.g. supporting Parish Councils where demand and need for youth services has been identified as an impact of new homes in the area).
- 2.3. Historically, there were assumptions that this funding can only be spent on Capital expenditure. However, upon reviewing the agreements in place, it has been confirmed that this is not the case. In regard to the funds available, only £13k has to be spent on Capital and £12k on resources. The remainder of the money, £1.27m, can be spent on areas that ICS is able to identify as benefiting from this resource (within the criteria described in 2.2).
- 2.4. It has been noted that some of the allocated and agreed funding is potentially at risk of claw back, due to the time it has been available but unspent. Therefore, ICS are in the process of working with KCC's Development Contributions Team

to develop a monthly process to monitor ongoing spend and income, to map funding allocations and flag where there is a risk of claw back. This will include monitoring the progress of activity to ensure it is in-line with the agreements.

2.5. In addition to the currently secured S106 funding, ICS have a projected income stream of £1.5m. This is the money that has been allocated to KCC as housing developments have been approved. However, future receipts cannot be guaranteed, at this stage, as relies on development build. KCC has been advised that this money should be made available to KCC, in a phased way, sometime in the next 5 years. It is known that:

- £582k of S106 funding has been requested but not yet approved. Once approved, this figure can be added to the above income stream figure of future receipts.
- Kent's growth agenda will result in many new housing developments planned. As these reach planning, ICS will request a youth S106 contribution. This currently is based upon a figure in the region of £7 per home.
- Working with KCC Property and Infrastructure, ICS are now in an early stage of 'testing' an increased figure of £65.50 per home, for youth work, which is based upon a greater understanding of Integrated Children's Services, as the current calculation is based on a model which pre-dates the development of an integrated service which meant that S106 funding was primarily utilised to support delivery space in new developments.

2.6. The Development Contributions Team Economic Development have confirmed that Invicta Law are working to develop a way of ensuring that youth service aspirations are achievable within the framework of Developer Contribution Regulations.

3. Proposals for Use of Section 106 Funding in Integrated Children's Services

3.1. With the above in mind, ICS have identified the following proposals for consideration, which have been approved, in principle, by the Developer Contributions Team:

- i. Working with Property and Infrastructure, ICS will ensure all current youth property demands are met by the relevant budget, with a balance of spend met by S106 funding, Infrastructure budgets and Total Facilities Management contracts, where appropriate.
- 3.2.
- ii. To develop and recruit four dedicated area-based detached youth work teams. These teams can be responsive to Adolescent Risk Management Panels and ensure our youth work is delivered in line with contextual safeguarding approaches. The structure of the teams has not yet been finalised. However, estimated costs, based on a suggested structure is set out in Table 1 below. Whilst the exact numbers are not yet confirmed, the plan will be to draw down a percentage over a 2-year period so that this model can be sustained.

Table 1: Salary Costings for Proposed Detached Youth Work Teams

Note: This table shows the total costs the proposed detached youth work teams, based on each team having a suggested structure of 1FTE KR9; 2FTE KR7; and 2FTE KR4. Costs are based on the mid-point salaries. FTEs

do not represent headcount as it is expected that the teams will have a number of sessional roles.

Officer Grade	FTE	Annual Cost to KCC	
		Not in Pension Scheme	In Pension Scheme
KR9	1	£33,997	£40,490
KR7	2	£51,438	£61,370
KR4	2	£38,710	£46,292
Total Cost of Team		£124,145	£148,152
Total Cost of 4 Teams		£496,580	£592,608

In addition to the salary costs, it is anticipated that there will be costs in the region of £20k for IT equipment, mobile phones and cost associated with a fleet review.

- iii. To provide each Local Children’s Partnership Group (LCPG) with £2k, to be spent over a two-year period, to allocate funds to local partners to ensure that young people’s voice is heard and is fed into the development of plans (total county cost of £24k). To ensure consistency, a county proposal will be designed to support the LCPGs to manage this locally.
- 3.3. ICS are also in discussion with the Violence Reduction Unit Team, led by Kent Police and Crime Commissioner, to explore how their funding can support the proposals detailed in ii and iii.
- 3.4. Whilst the S106 funding releases additional budget, it is noted that future receipts are not guaranteed. The programme aims to ensure that this is continually reviewed every 18 months in regard to sustainability post the 2 years initial aim.

4. Legal Implications

- 4.1. The 1990 Town and Country Planning Act (as amended by the Planning and Compensation Act 1991) established the statutory framework for developer contributions in the form of Section 106 planning obligations. Our Development Contributions team within Economic Development department ensure that our requests comply and have appropriate governance in place.

5. Personnel and Training Implications

- 5.1. For the proposed detached youth work teams, ICS will be looking to employ a flexible workforce, who deliver services to young people in the evenings and during weekends. They will receive workforce development support and opportunities as per our Youth Hub and Adolescent Services Teams, including training on Contextual Safeguarding, Trauma Informed Approaches, etc.

6. Property Implications

- 6.1. The proposed detached youth work teams will be based in the four ICS geographical areas (North – including Swale, West, South and East Kent).

Additional property demands will be reviewed on an area by area basis and any additional costs identified will be met from the S106 funding.

7. Equalities Impact Assessment

8.1 An EqIA has been completed as part of this proposal and is attached as an appendix to the report. Analysis from the assessment showed that the proposed use of Section 106 funding to support youth provision across the county is expected to have positive impact in areas identified as having increased demand on services, due to local housing developments. Engagement with Local Children's Partnership Groups and district Contextual Safeguarding Networks, which will facilitate input from young people and partners, will help to ensure that the resource is able to deliver services in the right areas.

8. Alternatives and Options

8.1. As part of the review of S106 funding for youth services, we considered the option of commissioning this work to an external provider, rather than delivering the provision in-house. Due to the considerations and integration with current in-house teams and links with the Violence Reduction Unit funding received into KCC, it is considered that the preferred option is to create in-house teams. However, the proposed detached youth work teams will work alongside in-house and commissioned youth providers.

9. Implementation and Next Steps

9.1. In anticipation of the recommendations at section 10 being agreed, the following actions are planned to take this work forward:

- Seek final validation with Directorate Management Team and HR regarding the line management arrangement for the proposed detached youth work teams.
- Ensure that the structures in place for the proposed detached youth team enable them to work alongside the Adolescent Service model, embedding the Contextual Safeguarding approaches.
- Finalise and agree the financial assurance process (how we spend the money). Embed the quality assurance process for delivery of provision by the proposed detached youth work teams within the existing quality assurance framework for KCC youth services.

10. Recommendations

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11. Background Documents:

None

12. Contact Details

Lead officer: Hema Birdi

Name and Job title: Assistant Director

Phone number: 03000 411407

E-mail: hema.birdi@kent.gov.uk

Lead Director: Stuart Collins

Name and Job title: Director of Integrated Children's Services

Phone number: 03000 410519

E-mail: stuart.collins@kent.gov.uk